

EXHIBIT 5

CA 78-1477

FILED

SEP 6 1979

JAMES F. DAVEY, Clerk

N* 180

The Embassy of Chile presents its compliments to the Department of State and upon instructions from its Government, has the honor to refer to Note No.72 of the Embassy of the United States of America in Santiago, dated November 17, 1978, and to the responding note of the Chilean Ministry for Foreign Relations, dated January 16, 1979, relating to the case of Letelier et al. v. Central Nacional de Informaciones, et al. (Civil Action 78-1477) in the United States District Court for the District of Columbia.

2.- More than six months has elapsed since the Chilean Ministry presented its note concerning this matter. In the intervening time, the Government of Chile has not been informed of the position of the United States or of the District Court with respect to the points raised in that note, and, in particular, it has not been advised if the case in question has been dismissed for lack of jurisdiction.

3.- Since its above mentioned note of January 16, 1979, the Chilean Ministry for Foreign Relations has studied further the legal considerations, both international and municipal, which are relevant to the jurisdictional issue. The results of this study are incorporated in a "Memorandum of Law" which is annexed to this note. The Memorandum makes two essential points:

- (a) The District Court like courts in other countries has the authority to determine its own jurisdiction; without jurisdiction the court lacks power to maintain the civil action. Under the relevant statute (the United States Foreign Sovereign Immunities Act) as well as under international law upon which the statute is based, it is clear that the court lacks jurisdiction in this case.

11..

2.-

(b) The exercise of jurisdiction would involve inquiry into alleged acts attributed by the amended complaint to the Republic of Chile and portrayed in that complaint as political decisions. Adjudication of the validity of such allegations formulated in a complaint against a foreign State, is outside the jurisdiction which a local court may exercise with respect to a foreign State, both under international public law and under the "Act of State Doctrine" applied by the United States courts.

4.- The Embassy of Chile understands that it is the policy of the Department of State, in cases involving the Foreign Sovereign Immunities Act, that a diplomatic note presented by a foreign government concerning the assertion of jurisdiction under this statute is transmitted by the Department of State to the appropriate court. In accordance with this policy, the Embassy begs leave to request that a copy of this note and the annexed Memorandum of Law be transmitted to the United States District Court for the District of Columbia, so that the Court may be further aware of the position taken by the Republic of Chile in this matter.

The Embassy has been instructed to emphasize that an exercise of jurisdiction in this case would be contrary to legal authority and would be without precedent in international law or practice. Although there is a shared concern to bring all the guilty parties to justice in accordance with the law, this objective cannot justify an unwarranted assertion of one nation's judicial processes against another sovereign nation.

The Embassy request that it be advised by the Department of State of the decision by the District

///...

3.-

Court on these questions of jurisdiction, so that, if the position of the Republic of Chile is not accepted, the Government of Chile may consider alternative means of resolving the jurisdictional dispute that would then exist between two sovereign States. In the Chilean note of January 16, 1979, the Chilean Ministry for Foreign Relations suggested the possibility of international adjudication, and the Chilean Embassy would welcome an indication from the Department of State as to whether the United States is prepared to submit to international adjudication any jurisdictional dispute which may arise as a result of a United States judicial decision in this matter.

The Embassy of Chile avails itself of this opportunity to renew to the Department of State the assurances of its highest and most distinguished consideration.



Washington, D.C., AUG 14 1979

CA 78-1477

FILED

ANNEXMEMORANDUM OF LAW

SEP 4 1979

JAMES E. DAVEY, Clerk

The Republic of Chile and one of its government departments, the Central Nacional de Informaciones, have been named as defendants in a civil legal proceeding that has been brought before the United States District Court for the District of Columbia in a case entitled Letelier, et al. v. Central Nacional de Informaciones, et al. (Civil Action 78-1477).

This memorandum presents legal authorities in support of the position that the Republic of Chile and its government departments cannot be subjected to the jurisdiction of a United States court in this case. First, the District Court in this case lacks jurisdiction over a sovereign nation with respect to the type of claims which have been asserted. Second, an exercise of jurisdiction by the District Court in this particular case would implicitly call into question the position taken and representations made by the Republic of Chile with respect to the crime that has been committed, and would involve judicial inquiry into alleged acts, policies and motivations of the Chilean Government, in violation of the Act of State Doctrine as applied by United States courts.

In demonstrating that the District Court cannot properly exercise jurisdiction, the following facts are relevant to the analysis:

- 1.- On September 21, 1976, Orlando Letelier and Ronni Moffitt were slain by a bomb while in an automobile in the District of Columbia.
- 2.- In the aftermath of this crime, the Republic of Chile has conducted its own investigation and has assisted United States authorities in their investigations. In the latter regard, the Republic of Chile has taken the

2.-

extraordinary step of allowing United States prosecutors to come to Chile and to interrogate, in Chile, officers and employees of the Chilean Government. The Republic of Chile also expelled from Chile Michael Vernon Townley, an action which ensured his entering into the custody of United States authorities and his becoming the principal witness in the criminal prosecutions which are occurring in the United States.

3.- The Republic of Chile has taken the position and has represented both to the United States Government as well as publicly that it was not responsible for these crimes. The highest officials of the Chilean Government have stated publicly that no Chilean official was in any way authorized to commit the alleged acts that are the basis of the civil action that has been brought in the District of Columbia, or to engage others to commit these acts.

4.- On August 1, 1978, a criminal indictment against several individuals was brought in the District of Columbia concerning the same events. On August 23, 1978, an amended complaint was filed in the pending civil action.

5.- With respect to the individual defendants in the civil action, the amended complaint essentially presents a claim for wrongful death, the plaintiffs being survivors of the deceased victims. Any recovery that would be available to survivors appears to be governed by the District of Columbia Code.

6.- The amended complaint in the civil action attempts to implicate the Republic of Chile itself in the crime for which certain individuals have been indicted, by attempting to portray the crime as involving a political decision by a sovereign nation. For example, the amended

3.-

complaint alleges not only that a sovereign nation was responsible for two murders, but that these alleged actions were part of a conspiracy for the "purpose of depriving" of their rights "persons opposed to the lawless and inhumane actions of the government of the Republic of Chile" (Amended Complaint, paragraph 7); that a sovereign nation allegedly committed these crimes "willfully, maliciously, deliberately and intentionally" (Amended Complaint, paragraph 9); that a sovereign nation allegedly "violated the norms of the law of nations, including but not limited to acts of torture, unlawful confinement and assassination" and allegedly "assassinated and caused the assassination" of the slain victims (Amended Complaint, paragraph 13); and that a sovereign nation allegedly made "a violent attack" upon an internationally protected person (Amended Complaint, paragraph 15).

7.- On November 17, 1978, the Embassy of the United States of America in Santiago, Chile, delivered a Diplomatic Note to the Ministry of Foreign Affairs of the Republic of Chile, to which were attached certain judicial documents purporting to serve legal process on the Republic of Chile in the civil action pending in the District of Columbia. On January 16, 1979, the Ministry of Foreign Affairs delivered a Diplomatic Note in response to the Embassy's communication. The Ministry's Note rejected the purported service and returned the original judicial documents to the Embassy of the United States of America. In so doing, the Ministry of Foreign Affairs took the position that the District Court from which the documents originated lacked jurisdiction in a matter of this nature, and stated also that "the Republic of Chile cannot in this matter permit itself to be subjected to the inquiries of a national court of another state, or to permit such a court implicitly to question the statements made by the Chilean

4.-

Government concerning this crime." It was requested that the Note be transmitted to the District Court "so that the Court may be aware of the position taken by the Republic of Chile in this matter."

8.- On September 20, 1978, one month after the filing of the amended complaint in the civil action, the Embassy of the United States of America in Santiago, Chile, presented to the Ministry of Foreign Affairs a request for extradition under the Treaty on Extradition between the United States and Chile of 1902. The request and supporting documents sought the extradition to the United States of three Chilean nationals who were indicted in the related criminal case and who are defendants in the pending civil action: former Colonel Juan Manuel Contreras Sepúlveda, former Major Pedro Espinoza Bravo, and former Army Lieutenant Armando Fernandez Larios. On the following day, September 21, 1978, the Ministry transmitted the request and supporting documents to the Supreme Court of Chile, and it so advised the Embassy of the United States, noting that the Supreme Court of Chile, like the United States Supreme Court, was separate from and independent of the executive branch of the government, and that the extradition request was under Chilean law to be decided in the first instance by the President of the Supreme Court of Chile in accordance with the relevant Treaty.

9.- On May 13, 1979, the President of the Supreme Court of Chile announced his decision that, under the relevant Treaty, the request for extradition had to be denied. The decision noted that under Article 1 of the 1902 Treaty on Extradition, it was required that the evidence in support of the extradition request be assessed "according to the laws of the place" where the persons charged are found; that under Chilean law testimony obtained in exchange for a bargained plea cannot be the basis for a conviction; that under Article 5 of the Treaty, neither Chile nor the United

5.-

States are "bound to deliver up its own citizens or subjects"; that the United States Supreme Court has previously ruled that the United States President lacks the authority to extradite U.S. citizens under a similar treaty provision, Valentine v. U.S. ex rel. Neidecker, 299 U.S. 5, October Term, 1936; and that in view of the military status of the three individuals concerned, a certified copy of this decision would be transmitted to the Second Military Court in Santiago for appropriate proceedings "to investigate what responsibility may be charged to Fernandez, Espinoza, and Contreras in the homicides of Orlando Letelier and Ronni Moffitt". The attorney representing the United States Government in the extradition proceedings in Chile has appealed this decision to the Supreme Court. This appeal is now pending.

10.- The Republic of Chile has not yet been informed whether the District Court in the civil action has made a decision as to its own jurisdiction, in light of the Ministry of Foreign Affairs note of January 16, 1979.

In view of this background, the following legal points must be considered.

THE DISTRICT COURT LACKS JURISDICTION

1.- The Court Must Determine Its Jurisdiction in Cases Involving A Foreign Sovereign

It is an elementary legal principle that a court may not exercise judicial authority unless it has jurisdiction. Under United States law, federal courts must establish that they have "subject matter jurisdiction." A United States

6.-

district court may at any time, and at its own initiative, determine whether it has subject matter jurisdiction.

Louisville & Nashville Railroad v. Mottley, 211 U.S. 149, October Term, 1908. Thus, in Mellos v. Brownell, 250 F.2d 35, United States Court of Appeals, District of Columbia Circuit, decided November 27, 1957, the Court of Appeals concluded that jurisdiction "may be raised at any time, by the parties or by the court sua sponte," and it dismissed the suit because the United States was entitled to immunity -- it had not "consented" to be sued.

In cases involving foreign sovereigns, subject matter jurisdiction is determined under section 1330(a) of the Foreign Sovereign Immunities Act, United States Code, Title 28, Section 1330(a) which states:

The district court shall have original jurisdiction... of any nonjury civil action against a foreign state... as to any claim for relief in personam with respect to which the foreign state is not entitled to immunity... under Sections 1605-1607 of this title... /Underscoring added./

The legislative material accompanying this statute indicates that an action is to be dismissed for lack of jurisdiction where "the foreign state is entitled to sovereign immunity." House of Representatives Report No. 94-1487, September 9, 1976, page 13.

Therefore, the District Court must determine that the Republic of Chile is not entitled to sovereign immunity in order to determine that it has jurisdiction. This determination in each case is necessary because, as suggested in the legislative material, "a disparate treatment of cases involving foreign governments may have adverse foreign relations consequences." House of Representatives Report No. 94-1487, September 9, 1976, page 13.

7.-

The Foreign Sovereign Immunities Act makes a distinction between establishing jurisdiction (where it must be determined whether a foreign state is "entitled" to immunity) and attempts by a foreign state to claim sovereign immunity as a separate defense. Even though a foreign state may have to meet certain burdens in support of a separate defense, the underlying jurisdiction of the court must be established through an inquiry into the entitlement of the foreign state concerned to immunity under sections 1605-1607 of the statute.

2.- There is No Jurisdiction Under
Sections 1330(a) and 1605(a)(5)
of the Foreign Sovereign Immunities
Act

Since the existence of jurisdiction depends upon a determination that the Republic of Chile is "not entitled to immunity... under sections 1605-1607" of the Foreign Sovereign Immunities Act, one must examine the latter provisions relating to immunity. With respect to the Lettier civil action, the only relevant provision relating to the non-entitlement to immunity is Section 1605(a)(5) of the Foreign Sovereign Immunities Act. Indeed, the Amended Complaint (paragraph 4) refers only to Section 1605(a)(5) as a basis for concluding that the Republic of Chile and CNI are not entitled to immunity.

Section 1605(a)(5) relates to claims based upon private "torts". As stated in the legislative material, "Section 1605(a)(5) is directed primarily at the problem of traffic accidents but is cast in general terms as applying to all tort actions for money damages...". The legislative material states also:

8.-

The purpose of section 1605(a)(5) is to permit the victim of a traffic accident or other non-commercial tort to maintain an action against a foreign state to the extent otherwise provided by law.

House of Representatives Report No. 94-1487, September 9, 1976, page 21.

Recent decisions by United States courts interpreting this provision demonstrate that Section 1605(a)(5) relates to private torts, particularly traffic accidents, and clearly does not cover scurrilous allegations of political assassinations and similar assertions designed to implicate a foreign sovereign in a crime. In particular, these U.S. decisions emphasize that the Foreign Sovereign Immunities Act denies immunity only with respect to commercial and private acts, and not with respect to acts which are alleged to be of a governmental or political origin or nature.

Thus, in Carey v. National Oil Corp., 453 F. Supp. 1097, United States District Court, S.D. New York, June 15, 1978, it was stated:

The structure of the Foreign Sovereign Immunities Act leaves no question that non-commercial activities of a foreign state will be treated with the same deference to which they were entitled before 1976. (page 1102)

A similar principle was announced in Yessenin-Volpin v. Novosti Press Agency, 443, F. Supp. 849, United States District Court, S.D. New York, January 23, 1978. In that case, a Soviet dissident brought a suit claiming that two Soviet news agencies, TASS and Novosti, had engaged in political attacks against his reputation which constituted libel. After noting that the particular claim of libel was

9.-

expressly exempted under one provision of the Foreign Sovereign Immunities Act, the Court then considered a second immunity provision -- Section 1605(a)(2) -- and whether the plaintiff's claim was of a commercial/private character or of a governmental/political character. The Court concluded that although it was opposed to the political tone of the TASS and Novosti articles, it nevertheless had to conclude that the publication of Soviet political commentary constituted "an activity whose essential nature is public or governmental." (at page 857) The claims pending against the Republic of Chile are much more extreme in two respects. First, the Republic of Chile, unlike TASS and Novosti, has repeatedly reaffirmed that it did not engage in the acts that are alleged in the Complaint. Second, Plaintiffs' efforts to implicate the Republic of Chile in the civil action have led the plaintiffs to allege that a political assassination has occurred -- clearly an allegation whose essential nature is not private or commercial.

In Gittler v. German Information Service, 408 N.Y.S. 2d 600, Supreme Court, Special Term, New York County, Part I, June 20, 1978, the Court concluded that the engagement of a public relations consultant "in connection with fostering cultural relations in promoting understanding between Germany and the United States" was not of a private or commercial nature under the Foreign Sovereign Immunities Act.

Cases decided prior to the enactment of the Foreign Sovereign Immunities Act are also relevant. As stated in the legislative material, the Foreign Sovereign Immunities Act in the area of jurisdictional immunities simply "codified" the preexisting law in the United States as followed by the courts and the executive branch. House of Representatives Report No. 94-1487, September 9, 1976, page 7.

10.-

Thus, in Heaney v. Government of Spain, 445, F.2d 501, United States Court of Appeals, Second Circuit, July 2, 1971, the Court concluded that a foreign state's engaging of a private individual to create political propaganda against a third country clearly fell within the category of strictly political or public acts for which a foreign state is entitled to immunity. (page 503) The Court then considered the argument of the appellants that political conduct which was improper should not give rise to immunity. The Court rejected that argument:

We are likewise unable to accept appellant's alternative contention that even if the acts in question may be characterized as political, they are political acts of a sort which are incompatible with the appropriate exercise of diplomatic functions by a foreign sovereign in this country and therefore unprotected by whatever immunity Spain might otherwise enjoy...
But even assuming that there were some basis (for contending that Spain's actions were improper or unlawful), we are not persuaded that the suggested conclusion would follow... Rather, to condition a foreign sovereign's immunity on the outcome of a preliminary judicial evaluation of the propriety of its political conduct, with the attendant risks of embarrassment at the highest diplomatic levels, would frustrate the very purpose of the doctrine itself. (page 504)

The present civil action presents an even more extreme political situation because the Government of Chile's involvement in the events giving rise to the action has been categorically denied.

In summary, the allegations appearing in the amended complaint cannot be fitted into a "commercial or private" framework. It is only by alleging conduct of a political character that the amended complaint can attempt to implicate the Republic of Chile.

11.-

3.- Jurisdiction Must Also be Denied Under International Law, Upon Which the Foreign Sovereign Immunities Act Is Based

The Foreign Sovereign Immunities Act provisions on jurisdictional immunities are based on international law. This is made clear in the legislative material. House of Representatives Report No. 94-1487 states that the Foreign Sovereign Immunities Act codifies the restrictive principle of sovereign immunity "as presently recognized in international law" (page 7); that "the United States has found that sovereign immunity is a question of international law" (page 9); that "sovereign immunity is a doctrine of international law" (page 8); and that the Foreign Sovereign Immunities Act provides "a statutory regime which incorporates standards recognized under international law" (page 14).

International law, in particular court decisions in other countries, reaffirms the distinction between commercial/private and governmental/political claims that is embodied in the Foreign Sovereign Immunities Act. The following list of decisions from several nations shows that alleged conduct not of a purely private character cannot be the basis for asserting jurisdiction over a foreign sovereign:

Immunity of United Kingdom from Jurisdiction Case,
24 International Law Reports 207 (Federal Republic of Germany: Ct. of App. Schleswig, March 26, 1957). In that case, an individual accompanying the British forces in Germany following World War II was sent to the Soviet zone in Germany to bring back certain arms and military plans. He was arrested by Soviet forces, sustained injuries, and subsequently brought suit against the United Kingdom in a

12.-

West German court. The court concluded that even though one might attempt to portray the plaintiff's claim as being "of a private character," the claim in fact alleged "performance of sovereign functions by the British Army" and thus the United Kingdom was immune from suit.

The Ditta Pomante v. Federal Republic of Germany, 40 International Law Report 64 (Italy: Civil Ct. L'Aquila, December 7, 1960). This was an action for wrongful conversion and alleged breach of a contract committed by the German Military Command in Italy during World War II. The plaintiff, who had provided timber to the Nazi forces, claimed he had not been paid. The court stated that the distinction between private and political claims must be respected:

"The efforts of counsel for the plaintiff to endow with contractual and private law characteristics something which ... seems to be and is no more and no less than a requisitioning of works and services for the benefit of the occupying forces, must therefore fail ..."

The Italian court concluded that since the claim was based on alleged exercise of sovereign and political power, the foreign state was immune from suit.

Societe Anonyme Eau, Gaz, Electricite et Applications v. Office D'Aide Mutuelle, 23 International Law Reports 205 (Belgium: Ct. of App. Brussels, January 25, 1956). The plaintiff suffered damages in a traffic accident involving a British military truck transporting troops. The court concluded that claims relating to the transport of troops on the order of a foreign government did not involve private wrongs, and that the foreign state was entitled to immunity.

Henon V. Egyptian Government and British Admiralty,

13.-

1947 Annual Digest 78 (Egypt: Civil Tribunal Mixed Courts, April, 1947). Plaintiff's villa was requisitioned by the British Forces in Egypt during World War II. Extensive damage was done to the villa and plaintiff brought suit after the war. The court dismissed the suit on grounds of immunity.

The Hanna I, 15 International Law Reports 146 (Norway: Supreme Court, August 18, 1948). A maritime lien was asserted against a ship, alleging that the ship had negligently caused damages after it had been requisitioned by the German Occupation authorities in Norway during World War II. The court recognized immunity even though the ship had subsequently been returned to private activities.

U Kyaw Din v. The British Government, 1956 23 International Law Reports 209 (Burma: High Court of Rangoon, July 14, 1948). Immunity accorded in a tort action relating to the destruction of property by the British forces when evacuating Rangoon in 1942.

The countries of Latin America have consistently taken an even stronger position with respect to the immunities of foreign states than have the countries of North America and Western Europe. Virtually all countries of Latin America are parties to the Inter-American Convention on Private International Law of 1928 (Bustamante Code). Under Articles 333-335 of this international treaty, foreign states are entitled to immunity except in cases involving a claim with respect to real property, a waiver of immunity, or a counter-claim.

It should be noted that the Republic of Chile is a party to this treaty and, indeed, has incorporated its

14.-

provisions into Chilean domestic law. Codigo de Derecho Internacional Privado, art. 333-335. Under this codification, the Republic of Chile extends a broad immunity to all foreign states in accordance with the immunity principles of the Inter-American Convention on Private International Law. A refinement to this approach is contained in a recent enactment in Chile which states:

Any foreign state and its organizations, institutions and enterprises will be able to ask for immunity from jurisdiction and from execution in Chile, according to the circumstances of the case, on the same terms and with equal breadth and identical exceptions as are recognized in its own legislation in favor of the State of Chile or its organizations, institutions and enterprises.

Decree Law No. 2.349 of October 13, 1978, art. 90.

These principles, which clearly extend immunity for claims alleging political or governmental conduct, have been applied in Latin American judicial decisions. Thus, the Supreme Court of Uruguay recognized immunity of a foreign state in a case involving the construction of a government railway. Sociedad Europea de Estudios y Empresas, S.A. v. Government of the Peoples Federal Republic of Yugoslavia, Judgment of the Supreme Court of Justice, Uruguay, Anuario Uruguayo de Derecho International, 247 (1962).

The United States a few years ago benefitted from these rules of immunity in a case involving the discharge of a Brazilian national by the United States Information Service in Brazil. United States Information Service v. Torres Brandao, Judgment of May 4, 1967, Tribunal Superior do Trabalho, Brazil, reported in A. Dias da Silva, Direito Processual International, 193 (1971). /

15.-

All of these authorities demonstrate that unless a claim is clearly of a private nature, a foreign state is entitled to immunity. Certainly, the more extreme claims in the pending civil suit -- claims of political assassination, of conspiracy, of malicious and deliberate assault with intent to murder a political opponent -- do not involve the clearly private claims to which a sovereign nation may be subjected under international law and which are contemplated in the Foreign Sovereign Immunities Act.

In summary, the joining of the Republic of Chile is based upon various alleged acts which are portrayed in the complaint as political conduct of a foreign sovereign. Wholly apart from the absence of any basis for this imputation, it must be pointed out that it cannot be concluded that the Republic of Chile "is not entitled to immunity under Section 1605-1607" of the Foreign Sovereign Immunities Acts, because the amended complaint with respect to the Republic of Chile is not based upon allegations of commercial or private acts. Consequently, jurisdiction does not exist under United States Code, Title 28, Section 1330(a) and the civil action against the Republic of Chile must be dismissed.

<u>THE DISTRICT COURT MAY NOT EXERCISE JURISDICTION</u>	<u>BECAUSE OF THE ACT OF THE STATE DOCTRINE</u>
---	---

The Act of State Doctrine is a longstanding principle of American law under which United States courts decline to adjudicate cases relating to the acts, conduct and policies of foreign governments. The United States Supreme Court in the case of Banco Nacional de Cuba v. Sabbatino, 376 U.S. 398, October Term, 1963, stated that the Act of State Doctrine has "constitutional underpinnings".

16.-

(at page 423).

In the earlier case of Oetjen v. Central Leather Co., 246 U.S. 297, October Term, 1917, the Supreme Court stated:

The principle that the conduct of one independent government cannot be successfully questioned in the courts of another is as applicable to a case involving the title to property brought within the custody of a court, such as we have here, as it was held to be to the cases cited, in which claims for damages were based upon acts done in a foreign country, for it rests at last upon the highest consideration of international comity and expediency. To permit the validity of the acts of one sovereign State to be reexamined and perhaps condemned by the courts of another would very certainly "peril the amicable relations between governments and vex the peace of nations." (at pages 303-304).

These principles received additional explanation in the recent case of Hunt v. Mobil Oil Corp., 550 F. 2d 68, United States Court of Appeals, Second Circuit, decided January 12, 1977. In that decision, the Court of Appeals concluded that the Act of State Doctrine precluded United States courts from making inquiry into the "motivation" and "policies" of the Libyan Government. The Court Stated:

The American judiciary is being asked to make inquiry into the subtle and delicate issue of the policy of a foreign sovereign, ... precluded by the act of state doctrine as well as the realities of the fact-finding competence of the court in an issue of far-reaching national concern. (at page 77)

The Court of Appeals noted that the United States Department of State had condemned the Libyan actions which were involved in the case, and concluded that this was an additional reason for the Court not to exercise jurisdiction. Then the Court stated:

17.-

Even if the Department of State had not spoken, the inquiry required by the third claim in this private litigation is hardly within the fact-finding competence of the judicial branch... This necessarily would require a wholesale examination of Libyan policy--how did it treat other companies, what provoked its displeasure, how far could concessions by Hunt appease President al-Qadhafi... To dismiss this examination as an issue of fact and not of law and therefore beyond the ambit of the act of state doctrine is, in our view, neither conceptually nor pragmatically sound. (at page 78)

The same considerations apply to the pending civil action. The Republic of Chile has repeatedly represented, both diplomatically and publicly, that it was not responsible for the crimes which have occurred, and that no Chilean official was in any way authorized to commit those acts or to engage others to do so.

If the District Court were to exercise jurisdiction in the pending civil action, it would be implicitly questioning the foregoing representations--representations which have been made in Chile by the highest officials of the Chilean Government.

In addition, judicial inquiry into these representations as well as into the amended complaint would require the District Court to "find facts" relating to events which occurred in Chile. The amended complaint in effect alleges that the Republic of Chile directed a United States citizen (Townley) and several Cuban nationals to commit a crime -- and that this alleged direction of a crime was committed by Chilean officers within Chile. Thus, the district Court would not only be making inquiry into the representations made in Chile, but also into claims concerning alleged events in Chile.

Finally, as in the case of Hunt v. Mobil Oil Corp.,

18.-

the amended complaint makes allegations concerning the motivation and policies of a sovereign nation. It alleged that a sovereign nation committed crimes and did so "willingly, maliciously, deliberately and intentionally." It alleges a "conspiracy" by a sovereign nation, that crimes were allegedly committed as part of alleged policies to deny fundamental rights, "to silence those opposed to its policies," and to commit other wrongful acts.

There can be no more extreme example than this case, where a United States court is being asked to inquire into the motivations and policies of another sovereign state. When these considerations are added to the other reasons for applying the Act of State Doctrine discussed above, it becomes clear that the Doctrine precludes an exercise of jurisdiction in this situation.

CONCLUSIONS

- I. The District Court lacks jurisdiction under United States Code, Title 28, Section 1330(a).
- II. Even if jurisdiction were found to exist --which would be an improper result-- nevertheless such jurisdiction could not be exercised because the claims would require judicial review of the acts, representations, policies and motivation of a foreign sovereign -- judicial endeavors prohibited by the Act of State Doctrine.